ENROLLED

COMMITTEE SUBSTITUTE

FOR

H.B. 2805

(BY DELEGATE(S) MANCHIN, MILEY, ELLEM, LANE, FLEISCHAUER, MANYPENNY, GUTHRIE, CAPUTO, REYNOLDS, WHITE AND SKINNER)

[Passed April 13, 2013; in effect from passage.]

AN ACT to repeal §3-12-17 of the Code of West Virginia, 1931, as amended; to amend and reenact §3-1A-5 of said code; and to amend and reenact §3-12-1, §3-12-2, §3-12-3, §3-12-4, §3-12-6, §3-12-7, §3-12-9, §3-12-10, §3-12-11, §3-12-13, §3-12-14 and §3-12-16 of said code, all relating to making the West Virginia Supreme Court of Appeals Public Campaign Financing Pilot Program a permanent program; removing provisions permitting receipt of supplemental or rescue public campaign financing funds; providing certain findings; limiting collections by, and contributions to, a participating candidate in certain circumstances; requiring all contributions to candidates participating in the program be collected by the candidate's financial agent; providing for the transfer of additional moneys to the program's fund; allowing the program's funds to be invested, with retained

earnings; increasing the amounts of financing certified candidates may receive in contested elections; removing certain reporting requirements; removing the doubling of civil penalties in certain circumstances; and repealing the July 1, 2013, sunset provisions for the program and its fund.

Be it enacted by the Legislature of West Virginia:

That §3-12-17 of the Code of West Virginia, 1931, as amended, be repealed; that §3-1A-5 of said code be amended and reenacted; and that §3-12-1, §3-12-2, §3-12-3, §3-12-4, §3-12-6, §3-12-7, §3-12-9, §3-12-10, §3-12-11, §3-12-13, §3-12-14 and §3-12-16 of said code be amended and reenacted, all to read as follows:

ARTICLE 1A. STATE ELECTION COMMISSION AND SECRETARY OF STATE.

§3-1A-5. Powers and duties of commission; legislative rules.

- 1 (a) The commission has the power and duty to approve or
 - disapprove applications for approval of any voting machine as
- 3 provided in section seven, article four of this chapter.
- 4 (b) The commission also shall serve as a body advisory to
- 5 the Secretary of State, and, as such, shall have the following
- 6 powers and duties:
- 7 (1) To recommend policies and practices pertaining to the
 - registration of voters and the conduct of elections generally;
- 9 (2) To review the work of the office of Secretary of State
- 10 pertaining to the duties of that office with respect to elections,
- 11 and for this purpose to have access at reasonable times to
- 12 pertinent records, books, papers and documents;
- 13 (3) To consider and study the election practices of other
- 14 jurisdictions, with a view to determining the techniques used in
- 15 eliminating fraud in elections and in simplifying election
- 16 procedures;

- 17 (4) To advise or make recommendations to the Governor 18 relative to election practices and policy in the state;
- 19 (5) To advise the Secretary of State on carrying out the 20 duties to which he or she is assigned pursuant to the West 21 Virginia Supreme Court of Appeals Public Campaign Financing 22 Program, established in article twelve of this chapter;
- 23 (6) To carry out the duties assigned to the commission by the 24 West Virginia Supreme Court of Appeals Public Campaign 25 Financing Program, established in article twelve of this chapter; 26 and
- 27 (7) To keep minutes of the transactions of each meeting of 28 the commission, which shall be public records and filed with the 29 Secretary of State.
- 30 (c) It is the commission's further duty to prepare and 31 distribute in its name, within available appropriations and upon 32 the recommendation of the Secretary of State, nonpartisan educational material to inform voters of the importance of 33 voting, to encourage voters to vote, to inform voters of election 34 laws and procedures, and to inform voters of the effect of any 35 36 public question, Constitutional amendment or bond issue that is 37 to be voted upon by all the voters of the state and that has been 38 authorized to be placed upon the ballot by the Legislature, and 39 manuals to assist county commissions, ballot commissioners, 40 circuit and county clerks and other election officials in the 41 proper performance of their duties in the conduct of elections.
 - (d) The commission shall propose for promulgation emergency and legislative rules, in accordance with article three, chapter twenty-nine-a of this code, as may be necessary to standardize and make effective the administration of article eight of this chapter, and may propose for promulgation other rules, in accordance with article three, chapter twenty-nine-a of this code, relating to the conduct and administration of elections as the commission determines to be advisable.

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- 50 (e) Meetings of the commission conducted for the purpose
- 51 of confirming the eligibility of individual candidates to receive
- 52 public campaign financing under the West Virginia Supreme
- 53 Court of Appeals Public Campaign Financing Fund are expressly
- 54 exempted from the public notice and public meeting
- 55 requirements of article nine-a, chapter six of this code.

ARTICLE 12. WEST VIRGINIA SUPREME COURT OF APPEALS PUBLIC CAMPAIGN FINANCING PROGRAM.

§3-12-1. Short title.

- 1 This article is known as the "West Virginia Supreme Court
- 2 of Appeals Public Campaign Financing Program".

§3-12-2. Legislative findings and declarations.

- 1 The Legislature finds and declares the following:
- 2 (1) Current campaign finance laws permit candidates to
- 3 spend unlimited amounts of money raised from private sources;
- 4 (2) Current campaign finance laws permit certain
- 5 independent parties to raise and spend unlimited amounts of
- 6 money to influence the outcome of elections;
- 7 (3) Over the last decade, fundraising and campaign
- 8 expenditures in elections for a seat on the Supreme Court of
- 9 Appeals have dramatically increased in West Virginia;
- 10 (4) In 2000, candidates running for a seat on the Supreme
- 11 Court of Appeals raised a total of \$1.4 million;
- 12 (5) In 2004, candidates running for a seat on the Supreme
- 13 Court of Appeals raised a total of \$2.8 million;
- 14 (6) In 2008, candidates running for a seat on the Supreme
- 15 Court of Appeals raised a total of \$3.3 million;

- 16 (7) In 2012, candidates running for a seat on the Supreme 17 Court of Appeals raised a total of \$3.7 million.
- 18 (8) As spending by candidates and independent parties 19 increases, so does the perception that contributors and interested 20 third parties hold too much influence over the judicial process;
- 21 (9) The detrimental effects of spending large amounts by 22 candidates and independent parties are especially problematic in 23 judicial elections because impartiality is uniquely important to 24 the integrity and credibility of courts;
- 25 (10) As demonstrated by the 2012 West Virginia Supreme 26 Court of Appeals Public Campaign Financing Pilot Program, an 27 alternative public campaign financing option for candidates running for a seat on the Supreme Court of Appeals will ensure 28 29 the fairness of democratic elections in this state, protect the Constitutional rights of voters and candidates from the 30 detrimental effects of increasingly large amounts of money being 31 32 raised and spent to influence the outcome of elections, protect 33 the impartiality and integrity of the judiciary, and strengthen public confidence in the judiciary; and 34
- 35 (11) Funding the "West Virginia Supreme Court of Appeals 36 Public Campaign Financing Program" from a wide range of 37 revenue sources furthers important state interests in protecting 38 the integrity of judicial elections and serves to protect the public 39 interest.

§3-12-3. Definitions.

- 1 As used in this article, the following terms and phrases have 2 the following meanings:
- 3 (1) "Candidate's committee" means a political committee 4 established with the approval of or in cooperation with a 5 candidate or a prospective candidate to explore the possibilities 6 of seeking a particular office or to support or aid his or her

- nomination or election to an office in an election cycle. If a
- candidate directs or influences the activities of more than one 8
- active committee in a current campaign, those committees shall 9
- 10 be considered one committee for the purpose of contribution
- 11 limits.
- (2) "Certified candidate" means an individual seeking 12
- 13 election to the West Virginia Supreme Court of Appeals who has
- been certified in accordance with section ten of this article as 14
- having met all of the requirements for receiving public campaign 15
- 16 financing from the fund.
- 17 (3) "Contribution" means a gift subscription, assessment,
- payment for services, dues, advance, donation, pledge, contract, 18
- 19 agreement, forbearance or promise of money or other tangible
- 20 thing of value, whether conditional or legally enforceable, or a
- transfer of money or other tangible thing of value to a person, 21 22
- made for the purpose of influencing the nomination, election or
- defeat of a candidate. An offer or tender of a contribution is not 23
- 24 a contribution if expressly and unconditionally rejected or
- returned. A contribution does not include volunteer personal 25
- 26 services provided without compensation: Provided, That a
- nonmonetary contribution is to be considered at fair market 27
- 28 value for reporting requirements and contribution limitations.
- 29 (4) "Exploratory contribution" means a contribution of no
- more than \$1,000 made by an individual adult, including a 30
- 31 participating candidate and members of his or her immediate
- family, during the exploratory period but prior to filing the 32
- declaration of intent. Exploratory contributions may not exceed 33
- 34 \$20,000 in the aggregate.
- 35 (5) "Exploratory period" means the period during which a
- 36 participating candidate may raise and spend exploratory
- contributions to examine his or her chances of election and to 37
- 38 qualify for public campaign financing under this article. The
- 39 exploratory period begins on January 1 the year before the

- 40 primary in which the candidate may run for Justice of the
- 41 Supreme Court of Appeals and ends on the last Saturday in
- 42 January of the election year.
- 43 (6) "Financial agent" means any individual acting for and by
- 44 himself or herself, or any two or more individuals acting together
- 45 or cooperating in a financial way to aid or take part in the
- 46 nomination or election of any candidate for public office, or to
- 47 aid or promote the success or defeat of any political party at any
- 48 election.
- 49 (7) "Fund" means the Supreme Court of Appeals Public
- 50 Campaign Financing Fund created by section five of this article.
- 51 (8) "General election campaign period" means the period
- 52 beginning the day after the primary election and ending on the
- 53 day of the general election.
- 54 (9) "Immediate family" or "immediate family members"
- 55 means the spouse, parents, step-parents, siblings and children of
- 56 the participating candidate.
- 57 (10) "Nonparticipating candidate" means a candidate who is:
- 58 (A) Seeking election to the Supreme Court of Appeals;
- 59 (B) Is neither certified nor attempting to be certified to
- 60 receive public campaign financing from the fund; and
- 61 (C) Has an opponent who is a participating or certified
- 62 candidate.
- 63 (11) "Participating candidate" means a candidate who is
- 64 seeking election to the Supreme Court of Appeals and is
- attempting to be certified in accordance with section ten of this
- article to receive public campaign financing from the fund.
- 67 (12) "Person" means an individual, partnership, committee,
- 68 association and any other organization or group of individuals.

- 69 (13) "Primary election campaign period" means the period 70 beginning on the first day of the primary election filing period,
- as determined under section seven, article five of this chapter,
- and ending on the day of the subsequent primary election.
- 73 (14) "Qualifying contribution" means a contribution
- 74 received from a West Virginia registered voter of not less than
- 75 \$1 nor more than \$100 in the form of cash, check or money
- 76 order, made payable to a participating candidate or the
- 77 candidate's committee, or in the form of an electronic payment
- 78 or debit or credit card payment, received during the qualifying
- 79 period.
- 80 (15) "Qualifying period" means the period during which
- 81 participating candidates may raise and spend qualifying
- 82 contributions in order to qualify to receive public campaign
- 83 financing.
- 84 (A) For candidates seeking nomination on the primary
- 85 election ballot, the qualifying period begins on September 1
- 86 preceding the election year and ends on the last Saturday in
- 87 January of the election year.
- 88 (B) For candidates, other than those nominated during the
- 89 primary election, seeking to be placed on the general election
- 90 ballot, the qualifying period begins on June 1 of the election year
- 91 and ends on October 1 of the election year.

§3-12-4. Alternative public campaign financing option.

- 1 This article establishes an alternative public campaign
- 2 financing option available to candidates for election to the office
- 3 of Justice of the West Virginia Supreme Court of Appeals.
- 4 Candidates electing the alternative public campaign financing
- 5 option shall comply with all other applicable election and
- 6 campaign laws and rules.

§3-12-6. Sources of revenue for the fund.

- 1 Revenue from the following sources shall be deposited in the
- 2 fund:
- 3 (1) All exploratory and qualifying contributions in excess of
- 4 the established maximums:
- 5 (2) Money returned by participating or certified candidates
- 6 who fail to comply with this article;
- 7 (3) Unspent or unobligated moneys allotted to certified
- 8 candidates and remaining unspent or unobligated on the date of
- 9 the general election for which the money was distributed;
- 10 (4) If a certified candidate loses, all remaining unspent or
- 11 unobligated moneys after the primary election;
- 12 (5) Civil penalties levied by the State Election Commission
- 13 against candidates for violations of this article;
- 14 (6) Civil penalties levied by the Secretary of State pursuant
- 15 to section seven, article eight of this chapter;
- 16 (7) Voluntary donations made directly to the fund;
- 17 (8) Any interest income or other return earned on the
- 18 money's investment;
- 19 (9) On or before July 1, 2010, and for two successive years
- 20 thereafter, the State Auditor shall authorize the transfer of the
- 21 amount of \$1 million from the Purchasing Card Administration
- 22 Fund established in section ten-d, article three, chapter twelve of
- 23 this code to the fund created by this article;
- 24 (10) On or before July 1, 2015, the state Auditor shall
- 25 authorize the transfer of the amount of \$400,000 from the
- 26 Purchasing Card Administration Fund established in section

- 27 ten-d, article three, chapter twelve of this code to the fund
- 28 created by this article; and,
- 29 (11) Money appropriated to the fund.

§3-12-7. Declaration of intent.

- 1 A candidate desiring to receive campaign financing from the
- 2 fund shall first file a declaration of intent before the end of the
- 3 qualifying period and prior to collecting any qualifying
- 4 contributions. The declaration shall be on a form prescribed by
- 5 the State Election Commission and shall contain a statement that
- 6 the candidate is qualified to be placed on the ballot, and, if
- 7 elected, to hold the office sought and has complied with and will
- 8 continue to comply with all requirements of this article,
- 9 including contribution and expenditure restrictions. A candidate
- 10 may not collect exploratory contributions after filing the
- 11 declaration of intent. Contributions made prior to the filing of
- 12 the declaration of intent are not qualifying contributions. Any
- 13 contributions received by a candidate during any precandidacy
- 14 period which preceded the exploratory period which remain
- 15 unexpended at the time of the declaration of intent shall be
- 16 considered exploratory funds and subject to the limits and
- 17 provisions of section eight of this article.

§3-12-9. Qualifying contributions.

- 1 (a) A participating candidate or his or her candidate's
- 2 committee may not accept more than one qualifying contribution
- 3 from a single individual. A qualifying contribution may not be
- 4 less than \$1 nor more than \$100. To be considered as a proper
- 5 qualifying contribution, the qualifying contribution must be
- 6 made by a registered West Virginia voter. A participating
- 7 candidate shall collect qualifying contributions which in the
- 8 aggregate are not less than \$35,000 nor more than \$50,000.
- 9 Qualifying contributions in excess of \$50,000 shall be sent to the
- 10 State Election Commission for deposit in the fund.

- 11 (b) Each qualifying contribution shall be acknowledged by 12 a written receipt that includes:
- 13 (1) The printed name of the participating candidate on whose 14 behalf the contribution is made and the signature of the person 15 who collected the contribution for the candidate or his or her 16 candidate's committee:
- 17 (2) For qualifying contributions of \$25 or more, the 18 contributor's signature, printed name, street address, zip code, 19 telephone number, occupation and name of employer; and for 20 qualifying contributions of less than \$25, the contributor's 21 signature, printed name, street address and zip code;
- 22 (3) A statement above the contributor's signature that:
- 23 (A) The contributor understands the purpose of the 24 contribution is to assist the participating candidate in obtaining 25 public campaign financing;
- 26 (B) The contribution was made without coercion;
- 27 (C) The contributor has not been reimbursed, received or promised anything of value for making the contribution; and
- (4) One copy of the receipt shall be given to the contributor,
 one copy shall be retained by the candidate and one copy shall
 be sent by the candidate to the Secretary of State. A contribution
 which is not acknowledged by a written receipt in the form
 required by this subsection is not a qualifying contribution.
- 34 (c) During the qualifying period, a participating candidate or 35 his or her candidate's committee must obtain at least five 36 hundred qualifying contributions from registered West Virginia 37 voters. A minimum of ten percent of the total number of 38 qualifying contributions received by the candidate must be from 39 each of the state's congressional districts.

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- (d) A participating candidate and each member of the candidate's immediate family who is a registered voter in this state may each make one qualifying contribution. A participating candidate may not use any other personal funds to satisfy the qualifying contributions requirements.
- 45 (e) A participating candidate may not reimburse, give or 46 promise anything of value in exchange for a qualifying 47 contribution.
- 48 (f) At the beginning of each month, a participating or 49 certified candidate or his or her financial agent or committee 50 shall report all qualifying contributions, expenditures and obligations along with all receipts for contributions received 51 52 during the prior month to the Secretary of State. Such reports 53 shall be filed electronically: *Provided*, That a committee may 54 apply for an exemption in case of hardship pursuant to 55 subsection (c) of section five-b, article eight of this chapter. If the candidate decides not to run for office, all unspent or 56 57 unobligated qualifying contributions shall be sent to the State Election Commission for deposit in the fund. If the candidate 58 59 decides to run for office as a nonparticipating candidate, the unspent or unobligated qualifying contributions shall be used in 60 61 accordance with articles eight and twelve of this chapter.
 - (g) All qualifying contributions collected and all expenditures by a participating candidate or his or her committee shall be reported to the Secretary of State no later than two business days after the close of the qualifying period.
- 66 (h) (1) Individuals are limited to not more than one \$100 contribution during the qualifying period.
- 68 (2) An individual may not contribute more than \$1,000 in the aggregate in exploratory and qualifying contributions.
- (3) All contributions to candidates participating in the West
 Virginia Supreme Court of Appeals Public Campaign Financing

- 72 Program shall be collected by the candidates's designated
- 73 financial agent.

§3-12-10. Certification of candidates.

- 1 (a) To be certified, a participating candidate shall apply to
- 2 the State Election Commission for public campaign financing
- 3 from the fund and file a sworn statement that he or she has
- 4 complied and will comply with all requirements of this article
- 5 throughout the applicable campaign.
- 6 (b) Upon receipt of a notice from the Secretary of State that
- 7 a participating candidate has received the required number and
- 8 amount of qualifying contributions, the State Election
- 9 Commission shall determine whether the candidate or
- 10 candidate's committee:
- 11 (1) Has signed and filed a declaration of intent as required by
- 12 section seven of this article;
- 13 (2) Has obtained the required number and amount of
- 14 qualifying contributions as required by section nine of this
- 15 article;
- 16 (3) Has complied with the contribution restrictions of this
- 17 article;
- 18 (4) Is eligible, as provided in section nine, article five of this
- 19 chapter, to appear on the primary or general election ballot; and
- 20 (5) Has met all other requirements of this article.
- 21 (c) The State Election Commission shall process
- 22 applications in the order they are received and shall verify a
- 23 participating candidate's compliance with the requirements of
- 24 subsection (b) of this section by using the verification and
- 25 sampling techniques approved by the State Election
- 26 Commission.

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- 27 (d) The State Election Commission shall determine whether 28 to certify a participating candidate as eligible to receive public campaign financing no later than three business days after the 29 30 candidate or the candidate's committee makes his or her final report of qualifying contributions or, if a challenge is filed under 31 32 subsection (g) of this section, no later than six business days 33 after the candidate or the candidate's committee makes his or her 34 final report of qualifying contributions. A certified candidate shall comply with this article through the general election 35 36 campaign period.
- 37 (e) No later than two business days after the State Election Commission certifies that a participating candidate is eligible to 38 39 receive public campaign financing under this section, the State Election Commission, acting in concert with the State Auditor's 40 41 office and the State Treasurer's office, shall cause a check to be issued to the candidate's campaign depository account an 42 43 amount equal to the public campaign financing benefit for which 44 the candidate qualifies under section eleven of this article, minus the candidate's qualifying contributions, and shall notify all 45 other candidates for the same office of its determination. 46
- 47 (f) If the candidate desires to receive public financing 48 benefits by electronic transfer, the candidate shall include in his 49 or her application sufficient information and authorization for 50 the State Treasurer to transfer payments to his or her campaign 51 depository account.
 - (g) Any person may challenge the validity of any contribution listed by a participating candidate by filing a written challenge with the State Election Commission setting forth any reason why the contribution should not be accepted as a qualifying contribution. If a contribution is challenged under this subsection, the State Election Commission shall decide the validity of the challenge no later than the end of the next business day after the day that the challenge is filed, unless the State Election Commission determines that the candidate whose

- contribution is challenged has both a sufficient qualifying number and amount of qualifying contributions to be certified as a candidate under this section without considering the challenge. Within five business days of a challenge, the candidate or candidate's committee who listed any contribution that is the subject of a challenge may file a report with the State Election Commission of an additional contribution collected pursuant to section nine of this article for consideration as a qualifying contribution.
 - (h) A candidate's certification and receipt of public campaign financing may be revoked by the State Election Commission, if the candidate violates this article. A certified candidate who violates this article shall repay all moneys received from the fund to the State Election Commission.

- (i) The determination of any issue before the State Election Commission is the final administrative determination. Any meetings conducted by the State Elections Commission to certify a candidate's eligibility to receive funds under this article shall not be subject the public notice and open meeting requirements of article nine-a, chapter six of this code, but the commission shall concurrently provide public notice of any decision and determination it makes which impacts the candidate's eligibility to receive funds pursuant to this article. Any person adversely affected by a decision of the State Election Commission under this article may appeal that decision to the circuit court of Kanawha County.
- (j) A candidate may withdraw from being a certified candidate and become a nonparticipating candidate at any time with the approval of the State Election Commission. Any candidate seeking to withdraw shall file a written request with the State Election Commission, which shall consider requests on a case-by-case basis. No certified candidate may withdraw until he or she has repaid all moneys received from the fund: Provided, That the State Election Commission may, in

- 95 exceptional circumstances, waive the repayment requirement.
- 96 The State Election Commission may assess a penalty not to
- 97 exceed \$10,000 against any candidate who withdraws without
- 98 approval.

§3-12-11. Schedule and amount of Supreme Court of Appeals Public Campaign Financing Fund payments.

- 1 (a) The State Election Commission, acting in concert with
- 2 the State Auditor's office and the State Treasurer's office, shall
- 3 have a check issued within two business days after the date on
- 4 which the candidate is certified, to make payments from the fund
- 5 for the 2012 primary election campaign period available to a
- 6 certified candidate.
- 7 (1) In a contested primary election, a certified candidate
- 8 shall receive \$300,000 in campaign financing from the fund,
- 9 minus the certified candidate's qualifying contributions.
- 10 (2) In an uncontested primary election, a certified candidate
- shall receive \$50,000 from the public campaign financing fund,
- 12 minus the certified candidate's qualifying contributions.
- 13 (b) Within two business days after the primary election
- 14 results are certified by the Secretary of State, the State Election
- 15 Commission, acting in concert with the State Auditor's office
- and the State Treasurer's office, shall cause a check to be issued
- 17 to make payments from the fund for the general election
- 18 campaign period available to a certified candidate.
- 19 (1) In a contested general election, a certified candidate
- 20 shall receive from the fund an amount not to exceed \$525,000.
- 21 (2) In an uncontested general election, a certified candidate
- 22 shall receive \$35,000 from the public campaign financing fund.
- 23 (c) The State Election Commission shall authorize the
- 24 distribution of campaign financing moneys to certified

- candidates in equal amounts. The commission shall propose a
 legislative rule on distribution of funds.
- 27 (d) The State Election Commission may not authorize or 28 direct the distribution of moneys to certified candidates in excess of the total amount of money deposited in the fund pursuant to 29 30 section six of this article. If the commission determines that the 31 money in the fund is insufficient to totally fund all certified 32 candidates, the commission shall authorize the distribution of the remaining money proportionally, according to each candidate's 33 eligibility for funding. Each candidate may raise additional 34 money in the same manner as a nonparticipating candidate for 35 36 the same office up to the unfunded amount of the candidate's 37 eligible funding.

§3-12-13. Reporting requirements.

- 1 (a) Participating candidates and certified candidates shall 2 comply with this section in addition to any other reporting 3 required by this chapter.
- 4 (b) During the exploratory and qualifying periods, a 5 participating candidate or his or her financial agent shall submit, on the first of each month, a report of all exploratory and 6 qualifying contributions along with their receipts and an accounting of all expenditures and obligations received during the immediately preceding month. The reports shall be on forms 9 or in a format prescribed by the Secretary of State. Such reports 10 11 shall be filed electronically: *Provided*, That a committee may 12 apply for an exemption, in case of hardship, pursuant to 13 subsection (c) of section five-b, article eight of this chapter.
- (c) No later than two business days after the close of the qualifying period, a participating candidate or his or her financial agent shall report to the Secretary of State on appropriate forms a summary of:
- 18 (1) All exploratory contributions received and funds 19 expended or obligated during the exploratory period together

- 20 with copies of any receipts not previously submitted for
- 21 exploratory contributions; and
- 22 (2) All qualifying contributions received and funds expended
- 23 or obligated during the qualifying period together with copies of
- 24 any receipts not previously submitted for qualifying
- 25 contributions.
- 26 (d) A certified candidate or his or her financial agent shall
- 27 file periodic financial statements in accordance with section five,
- 28 article eight of this chapter, detailing all funds received,
- 29 expended or obligated during the specified periods. The reports
- 30 shall be on forms approved by the Secretary of State.

§3-12-14. Duties of the State Election Commission; Secretary of State.

- 1 (a) In addition to its other duties, the State Election
- 2 Commission shall carry out the duties of this article and
- 3 complete the following as applicable:
- 4 (1) Prescribe forms for reports, statements, notices and other
- 5 documents required by this article;
- 6 (2) Make an annual report to the Legislature accounting for
- 7 moneys in the fund, describing the State Election Commission's
- 3 activities and listing any recommendations for changes of law,
- 9 administration or funding amounts;
- 10 (3) Propose emergency and legislative rules for legislative
- 11 approval, in accordance with article three, chapter twenty-nine-a
- 12 of this code, as may be necessary for the proper administration
- 13 of this article:
- 14 (4) Enforce this article to ensure that moneys from the fund
- 15 are placed in candidate campaign accounts and spent as specified
- 16 in this article;

- 17 (5) Monitor reports filed pursuant to this article and the 18 financial records of candidates to ensure that qualified 19 candidates receive funds promptly and to ensure that moneys 20 required by this article to be paid to the fund are deposited in the 21 fund;
- 22 (6) Cause an audit of the fund to be conducted by 23 independent certified public accountants ninety days after a 24 general election. The State Election Commission shall cooperate 25 with the audit, provide all necessary documentation and financial 26 records to the auditor and maintain a record of all information 27 supplied by the audit;
- 28 (7) In consultation with the State Treasurer and the State 29 Auditor, develop a rapid, reliable method of conveying funds to 30 certified candidates. In all cases, the commission shall distribute 31 funds to certified candidates in a manner that is expeditious, 32 ensures accountability and safeguards the integrity of the fund;
- 33 (8) Regularly monitor the receipts, disbursements, 34 obligations and balance in the fund to determine whether the 35 fund will have sufficient moneys to meet its obligations and 36 sufficient moneys available for disbursement during the primary 37 and general election campaign period; and
- 38 (9) Transfer a portion of moneys maintained in the fund to 39 the West Virginia Investment Management Board for their 40 supervised investment, after consultation with the State 41 Treasurer, the State Auditor and the West Virginia Investment 42 Management Board.
- 43 (b) In addition to his or her other duties, the Secretary of 44 State shall carry out the duties of this article and complete the 45 following as applicable:
- 46 (1) Prescribe forms for reports, statements, notices and other 47 documents required by this article;

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- 48 (2) Prepare and publish information about this article and 49 provide it to potential candidates and citizens of this state;
- 50 (3) Prepare and publish instructions setting forth methods of 51 bookkeeping and preservation of records to facilitate compliance with this article and to explain the duties of candidates and 52 53 others participating in elections under this article;
- 54 (4) Propose emergency and legislative rules for legislative approval in accordance with article three, chapter twenty-nine-a 55 56 of this code as may be necessary for the proper administration of this article; 57
- 58 (5) Enforce this article to ensure that moneys from the fund 59 are placed in candidate campaign accounts and spent as specified in this article: 60
 - (6) Monitor reports filed pursuant to this article and the financial records of candidates to ensure that qualified candidates receive funds promptly and to ensure that moneys required by this article to be paid to the fund are deposited in the fund:
- 66 (7) Ensure public access to the campaign finance reports 67 required pursuant to this article, and whenever possible, use 68 electronic means for the reporting, storing and display of the 69 information: and
- (8) Prepare a voters' guide for the general public listing the names of each candidate seeking election to the Supreme Court of Appeals. Both certified and nonparticipating candidates shall be invited by the State Election Commission to submit a statement, not to exceed five hundred words in length, for inclusion in the guide. The guide shall identify the candidates 76 that are certified candidates and the candidates that are nonparticipating candidates. Copies of the guide shall be posted on the website of the Secretary of State, as soon as may be practical.

- 80 (c) To fulfill their responsibilities under this article, the State
 81 Election Commission and the Secretary of State may subpoena
 82 witnesses, compel their attendance and testimony, administer
 83 oaths and affirmations, take evidence and require, by subpoena,
 84 the production of any books, papers, records or other items
 85 material to the performance of their duties or the exercise of
 86 their powers.
- (d) The State Election Commission may also propose and
 adopt procedural rules to carry out the purposes and provisions
 of this article and to govern procedures of the State Election
 Commission as it relates to the requirements of this article.

§3-12-16. Civil penalties.

- 1 (a) If a participating or certified candidate or his or her 2 committee or financial agent unintentionally 3 contributions from a private source in violation of this article or spends or obligates to spend more than the amount of public 4 5 financing money he or she is eligible to receive from the fund pursuant to section eleven of this article, the State Election 6 7 Commission may order the candidate to pay to the State Election 8 Commission an amount equal to the amount of the contribution, expenditure or obligation. 9
- 10 (b) If a participating or certified candidate or his or her committee or financial agent intentionally accepts contributions 11 from a private source in violation of this article or spends or 12 13 obligates more than the amount of public campaign financing he or she is eligible to receive from the fund, the State Election 14 15 Commission shall order the candidate to pay to the State Election Commission an amount equal to ten times the amount 16 17 of the contribution, expenditure or obligation. The candidate shall pay the civil penalty authorized under this subsection 18 within seven days of receipt of written notice from the State 19 20 Election Commission of the imposition of the penalty.

- (c) If a participating or certified candidate fails to pay any moneys required to be paid to the State Election Commission or returned to the fund under this article, the State Election Commission may order the candidate to pay an amount equal to three times the amount that should have been paid to the State Election Commission or returned to the fund.
- 27 (d) In addition to any other penalties imposed by law, the 28 State Election Commission may impose a civil penalty for a 29 violation by or on behalf of any candidate of any reporting 30 requirement imposed by this article in the amount of \$100 a day.
- 31 (e) All penalties collected by the State Election Commission 32 pursuant to this section shall be deposited into the fund. The 33 candidate and the candidate's campaign account are jointly and 34 severally responsible for the payment of any penalty imposed 35 pursuant to this section.

23 [Enr. Com. Sub. For H. B. No. 2805

That Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.

Chairman, House C	Committee
	Chairman, Senate Committee
Originating in the House.	
In effect from passage.	
Clerk of the House of	Delegates
Cler	rk of the Senate
Spec	aker of the House of Delegates
	President of the Senate
The within	this the
day of	, 2013.
	Governor